

## HISTORIC PRESERVATION COMMISSION

Mike Deskin
Elias Y. Esquer
Bob Gasser, Chair
Dan Killoren
Donna Marshak
Ann Patterson
Liz Wilson, Vice-Chair

Alternate Members: Kriste Melcher

## HISTORIC PRESERVATION OFFICE

Amy Douglass E Hunter Hansen Joe Nucci Mark C. Vinson

The City of Tempe is a Certified Local Government, in association with the United States Department of the Interior / National Park Service



Tempe Historic
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Community Development
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### Tempe Historic Preservation Commission [Tempe HPC]

# MEETING MINUTES

Meeting Date: Thursday, January 8, 2009

Location: Hatton Hall

34 East Seventh Street

Commissioners

Present: Elias Y. Esquer (6:05)

Bob Gasser Dan Killoren Donna Marshak Ann Patterson (6:05)

Liz Wilson

Alternates

Present:

None

Staff Present: Dawn, Coomer, Amy Douglass, Matt Hess, Joe Nucci,

Mark Vinson

Public Present: Anne Bilsbarrow, Robert Forrest, Chris Higgins, Jerri

Horst, Vic Linoff, Don Ryden, Marc Sorenson, Korry

Turner

Call to Order: 6:00 PM, Bob Gasser, Chair

#### 1. Call to Audience

No public comments

2. Approval of HPC Meeting Minutes 12/11/08 Tempe HPC meeting MOTION: TO APPROVE THE 12/11/08 MINUTES [LW], SECOND [DM]; APPROVED 4-0, WITH COMMISSIONERS ESQUER AND PATTERSON ARRIVING AFTER THE VOTE

## 3. Discuss and Consider Potential Transit Impacts on Historic Properties

Presentation Light Rail Project Team

- Jerri Horst provided revised Historic Resources maps for distribution.
- Tempe Senior Transportation Planner Dawn Coomer explained project team organization and introduced Metro Rail Transportation Planner Jerri Horst who reviewed project planning to date.
- Tier 1 analysis considered community factors in analysis of alignment & mode alternatives.
- Tier 2 analysis (current planning stage) develops locally preferred alternative in detail.
- Tier 2 considers five alignment and mode combinations for recommendation.
- Metro Rail Transportation Planner Jerri Horst introduced historic architectural consultant Don Ryden who discussed cultural resource considerations in transit context.
- Historic Preservation is one of many cultural and engineering factors considered in the process of identifying a preferred alignment & mode alternative.
- Best preservation alternative (Bus Rapid Transit on Rural Road) would have least visual & physical impact on cultural resources.
- Historic settlement referred to as "Hightown Pueblo Alta" was known as "Alta Vista".
- Signage important to interpret historic resources.
- INFORMATION ONLY

[agenda reordered at discretion of Chair]

#### 6. Discuss and Consider TE&CD Council Committee work plan

Identify and prioritize recommendations for preservation incentives for bond or direct funding

- HPC has the opportunity to address City Council's Technology, Economic & Community Development Committee on Tuesday, January 13, 2009 at Tempe City Hall 3rd Floor Conference Room 3:00 p.m.
- Local designation is intended to compliment state and national designation.
- State and national designation convey status and recognition and provide incentives of real cash value.
- Local designation provides regulatory protection from adverse development impacts for properties and districts through design guidelines and commission design review.
- Preservation incentives for local designation are specified by ordinance and are currently limited to assistance and services without specific "cash value".
- Preservation incentives for local designation should seek parity with national and state incentives.
- Tempe HPC has prepared a list of recommended incentives in two broad categories of implementation cost.
- Many effective incentives ranging from honorific plaques to property tax abatement could have little cost.
- The Tempe Preservation Program is approaching its 15<sup>th</sup> year and to move to the next level of effectiveness and service will require a level of funding achieved in other communities by bond issue.
- Tempe HPC considers expanding local incentives and services for preservation through ballot measure funding to be the next step in program development and requests council consideration of bonding for preservation.
- Tempe HPC requests council consideration to expand the package of incentives available for local preservation and calls for implementation of limited-cost items as soon as possible with strong consideration given to bonding preservation activities at such time as the next ballot measure is developed.
- CONSENSUS TO REQUEST COUNCIL ADOPT A PACKAGE OF INCENTIVES FOR LOCAL DESIGNATION

#### 5. Discuss and Consider Tempe Historic Preservation Foundation Interaction w/ Tempe HPC

Chair update on Tempe HP Foundation annual event 04/18/08 - identify Tempe endangered properties

- Tempe Historic Preservation Foundation, a non-profit 501(c)3 corporation, has invited the commission to partner in their upcoming fund-raising event scheduled for Saturday, April 18, 2009. At the 12/11/08 Tempe HPC meeting there was consensus to improve portable education/outreach materials for this and other events.
- Discussion of properties to add or remove from the 2006 Endangered Cultural Resources display panel.
- Valley Bank Dome to be removed demolished by ASU.
- Eisendrath House Hayden Flour Mill Gonzales/Martinez House to be retained as endangered.
- Maple/Ash Neighborhood to be added at risk due to failed designation process thought by many to be listed.
- Tempe (Hayden) Butte Petroglyphs at risk due to escalating vandalism need funding to conserve and protect
- Discussion of other ways Commission and Foundation can collaborate and coordinate activities.
- Discussion of developing talking points for mitigation of threats to various Endangered Cultural Resources.
- CONSENSUS TO REVISE ENDANGERED CULTURAL RESOURCES POSTER TO INCLUDE EISENDRATH HOUSE, GONZALES-MARTINEZ HOUSE, HAYDEN FLOUR MILL, HAYDEN BUTTE PETROGLYPHS, AND THE MAPLE-ASH NEIGHBORHOOD

#### 4. <u>Discuss and Consider Commission Goals for the Designation of Individual Properties</u>

Conceptualize types of properties to preserve – identify people in Tempe's history for "B" designation

- HPO provided a list of properties by sorted year-built and compiled from the 1997 MRA database and the MC Assessor's database. List showed 25 properties built before 1900, 42 properties built before 1910, 67 properties built before 1029, 127 properties built before 1930, and 249 properties built before 1940.
- The condition of the listed properties has not been verified, Ryden's data is more than 12 years old, and Assessor data does not accurately reflect historic integrity of properties.
- Properties remaining from the group of 249 properties built before 1940 represent less than one-half of one percent of all Tempe properties and should be considered rare remaining examples of our earliest buildings and structures.
- Properties remaining from the group of 249 properties built before 1940 that retain any reasonable level of integrity should be considered individually eligible for local designation and listing in the Tempe Historic Property Register.

- Basic responsibility for Certified Local Government to maintain accurate survey and inventory resources.
- 1997 Tempe Multiple Resource Area survey is out of date and needs to be updated in the format of the Multiple Property Documentation now standard at SHPO and nation-wide.
- CONSENSUS TO FOCUS INITIALLY ON PROPERTIES CONSTRUCTED BEFORE 1940 AND IDENTIFY CANDIDATE FIELD FOR COMMISSION FIELD VERIFICATION BY AND CONSIDERATION AS INDIVIDUALLY ELIGIBLE PROPERTIES
- CONSENSUS TO EVALUATE SCOPE OF SERVICES AND ESTIMATE COSTS TO UPDATE THE 1997 MRA TO THE NATIONAL REGISTER MULTIPLE PROPERTY DOCUMENTATION FORM

#### 7. Discuss and Consider HPC Actions at Ad Hoc and Council Committees

- Esquer update Transportation CC on 12/23/08
- Gasser update Neighborhood Parks Rehabilitation & Maintenance CC 12/17/2008
- Killoren update Technology, Economic & Community Development CC on 01/06/09
- Killoren update Mill & Lake District Working Committee on 01/01/09
- Marshak update Education Partnerships CC on 12/15/08
- Patterson update Sports, Recreation, Arts & Cultural Development CC on 01/07/09
- Wilson update Housing Council Committee on 12/16/08
- INFORMATION ONLY

#### 8. Discuss and Consider Chair / Staff Updates:

- Roosevelt Addition Historic District HPO has NRN from ACS waiting for Design Guidelines from Ryden to reconvene neighborhood stakeholders work group.
- Wilkie [Braun/Gutierres] House designation & listing passed unanimously on consent at DRC on 12/23/08, first
  public hearing at council tonight, scheduled for council action on 01/22/2009.
- Date Palm Manor Neighborhood zoning waivers on hand at HPO for 34 of 38 properties (89%), HPO has begun research for reporting nomination to commission.
- Wireless Telecommunications Facilities in the vicinity of Tempe Woman's Club T-Mobile appeal scheduled for locating in Birchette Park.
- INFORMATION ONLY

#### 9. Current Events / Announcements / Future Agenda Items

- Discuss and Consider Commission Goals for the Designation of Individual Properties
- Next Meeting Date Thursday, 02/12/2009 6:00 p.m. Hatton Hall
- INFORMATION ONLY

#### Meeting adjourned at 8:02 PM.

Minutes scheduled for Tempo HPC approval on 02/12/2009.

Bob Gasser, Chair

Rdevpub/HistoricPreservation/HPCmins010809.doc

HPCmins121108.doc filed City Clerk 01/09/09 Krosschell, Connie; Fillmore, Karen; Stennerson, Julie & posted to www.tempe.gov/historicpres	
Draft issued for review comments to:	Review comments received from:
☑ Dawn Coomer Senior Transportation Planner	☑ Dawn Coomer Mon 01/12/2009 8:16 AM

#### FREQUENTLY USED ABBREVIATIONS OR ACRONYMS

CDD – City of Tempe Community Development Department: Established February 15, 2005, by City Manager Will Manley the CDD consists of six divisions; Economic Development, Housing Services, Redevelopment, Neighborhood Enhancement, Rio Salado/Town Lake, and Special Projects, as well as the Community Design Studio / City Architect. The Tempe Historic Preservation Office is an agency of the Special Projects Division.

CLG – Certified Local Government: In 1980, Congress established a framework for local preservation programs through an amendment to the National Historic Preservation Act empowering Arizona cities and counties to become Certified Local Governments (CLGs). Once certified, these entities are eligible for specialized assistance and funds for developing their own local preservation programs and entitled to comment on NR and other SHPO activities within their boundaries. The City of Tempe became a CLG in 1995.

DDA – Development & Disposition Agreement: a redevelopment contract between the City and one or more developers or redevelopers specifying terms and conditions for construction or reconstruction.

DSD - City of Tempe Development Services Department: dealing with Building Safety, Land Use, Planning and Zoning

DRC – City of Tempe Development Review Commission: volunteer board advising Mayor and Council on matters related to the built environment and administration of General Plan 2030 and the Zoning and Development Code.

HPAC - Historic Preservation Advisory Committee: Arizona State Parks is governed by the State Parks Board and receives direction and oversight from several advisory committees and groups such as the Historic Preservation Advisory Committee.

IEBC – International Existing Building Code: adopted by Tempe City Council by Ordinance No. 2005.89 on December 1, 2005, as part of the code body promulgated by the International Code Council, provides means for preservation of existing Tempe building inventory through reasonable and feasible code processes.

IRS – Issue Review Session: informal Mayor and Council public meeting where members of the public may come forward and talk with City Council during the "Call to the Audience" prior to regular Council meetings.

PAD - Planned Area Development: site plan overlay to define development standards for a specific project.

SHPO – State Historic Preservation Office: a division of Arizona State Parks, responsible for the identification, evaluation, and protection of Arizona's prehistoric and historic cultural resources; established by the National Historic Preservation Act of 1966.

SRP-MIC – Salt River Pima-Maricopa Indian Community: created by Executive Order on June 14, 1879 by President Rutherford B. Hayes, the Salt River Pima-Maricopa Indian Community (SRPMIC) is located in Maricopa County, aside the boundaries of Mesa, Tempe, Scottsdale, Fountain Hills and metropolitan Phoenix.

Tempe HPC – Tempe Historic Preservation Commission: Created by Ordinance 95.35, adopted November 9, 1995. Members serve three year terms with the exception of the initial appointments; charged with administering the Tempe Historic Preservation Ordinance and Plan, as well as advising Mayor / Council on all matters related to historic preservation

Tempe HPF – Tempe Historic Preservation Foundation: A private nonprofit corporation established in 2005, Mission Statement 02.02.06 "The Tempe HPF advocates preserving Tempe's at-risk historic properties and supporting worthy preservation projects through education, community participation, and fundraising."

Tempe HPO – Tempe Historic Preservation Office: Responsible for the identification and conservation of Tempe's prehistoric and historic cultural resources, the Office uses Federal, state, and city funding for the historic preservation program and assists owners of historic properties with grant applications, property maintenance, and preservation activities; provides staff support to the Tempe HPC.

THM – Tempe Historical Museum: Located at 809 E. Southern Avenue in Tempe, the Tempe Historical Museum is a center where the community comes together to celebrate Tempe's past and ponder the future. Permanent and changing exhibits, educational programs, and research projects generally focus on some aspect of Tempe's history within the context of state and national events.

TOD – Tempe Transportation Overlay District: placed to encourage appropriate land development and redevelopment consistent with and complementary to the community's focused investment in transit, bicycle, and pedestrian infrastructure in certain geographic areas of the City; typically in association with the light rail.

ZDC – Zoning & Development Code: Adopted by Mayor and Council on January 20, 2005, effective February 22, 2005, the ZDC implements Tempe General Plan 2030 by encouraging creative development of the built environment in order to build a community that promotes the livability and uniqueness of Tempe; establishes zoning districts and development standards.